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<u>30</u> 4-26-05

City of Alexandria, Virginia

MEMORANDUM

DATE:

APRIL 19, 2005

TO:

THE HONORABLE MAYOR AND MEMBERS OF CITY COUNCIL

FROM:

JAMES K. HARTMANN, CITY MANAGER

SUBJECT:

RESOLUTION AUTHORIZING THE ISSUANCE OF BONDS BY THE INDUSTRIAL DEVELOPMENT AUTHORITY OF THE CITY OF ALEXANDRIA FOR THE AMERICAN STATISTICAL ASSOCIATION

<u>ISSUE</u>: Resolution authorizing the issuance of bonds by the Industrial Development Authority of the City of Alexandria (AIDA) in an amount up to \$6,920,000 to assist the American Statistical Association in financing several projects within the City of Alexandria.

RECOMMENDATION: That City Council adopt the attached resolution (Attachment 1) as recommended by the AIDA at its meeting on April 12, 2005.

<u>DISCUSSION</u>: On April 12, 2005, the AIDA adopted a Resolution (Attachment 2) authorizing the issuance of up to \$6,920,000 in AIDA bonds to assist the American Statistical Association in the following:

- Financing the cost of acquiring, renovating and equipping the American Statistical Association's new headquarters building at 732 North Washington Street and three separate lots for parking at 710 N. Madison Street, 806 N. Columbus Street and 815 N. Columbus Street;
- Financing the cost of funding a debt service reserve fund, working capital and capitalized interest; and
- Financing costs associated with the foregoing, including credit enhancement fees, other eligible expenditures and the costs of the issuance of the revenue bonds.

The American Statistical Association is a Section 501(c)(3) organization currently headquartered in the City. The American Statistical Association was founded in 1839 and incorporated in 1841 as a professional association serving statisticians and all individuals interested in statistics and its applications, to promote unity and effectiveness of effort among all concerned with statistical problems, and to increase the contribution of statistics to human welfare.

The American Statistical Association is moving from their current headquarters on Duke Street to a larger 27,000 square foot building on Washington Street. The prior plan to lease a portion of the new building now under construction at 124 South West Street has changed, and they are moving to the Washington Street building, which they will own, instead. The Washington Street building will provide the American Statistical Association with expansion space to meet future needs.

FISCAL IMPACT: The AIDA has the authority under State law to issue tax-exempt Industrial Revenue Bonds for certain non-profit organizations such as the American Statistical Association. An administrative fee is charged to applicants for the bond financing. The fee is used to partially fund the operating costs of the Alexandria Economic Development Partnership (AEDP). The AIDA will receive a fee of \$37,500 to issue the bonds.

The City is not obligated to repay the bonds or the interest on the bonds. The bonds do not contain any pledge of the City's faith and credit. The obligation rests solely with the American Statistical Association.

The American Statistical Association's buildings have been and will continue to be subject to the City' real property tax.

ATTACHMENTS:

Attachment 1 - Proposed Council Resolution

Attachment 2 - AIDA Certificate Evidencing the Conduct of the Public Hearing and Action Taken by AIDA

STAFF:

Mark Jinks, Assistant City Manager for Fiscal and Financial Affairs D. A. Neckel, Director of Finance Paula Riley, Executive Director, AEDP

RESOLUTION OF THE CITY COUNCIL OF ALEXANDRIA, VIRGINIA

WHEREAS, the Industrial Development Authority of the City of Alexandria ("Authority") has considered the application of the American Statistical Association ("ASA"), an organization which is not organized exclusively for religious purposes and is described in Section 501(c)(3) of the Internal Revenue Code of 1986, as amended ("Code"), requesting the issuance of the Authority's revenue bonds in an amount not to exceed \$6,920,000 ("Bonds") to assist ASA in financing (i) the costs of acquiring, renovating and equipping ASA's national headquarters building located at 732 N. Washington Street and three separate lots for parking with the addresses of 710 N. Madison Street, 806 N. Columbus Street and 815 N. Columbus Street in Alexandria, Virginia (the "Facility"); (ii) the costs of funding a debt service reserve fund, working capital, capitalized interest; and (iii) the costs associated with the foregoing, including credit enhancement fees, other eligible expenditures, and the costs of issuance in connection with the Bonds (collectively, the "Project");

WHEREAS, Section 147(f) of the Code provides that the governmental unit having jurisdiction over the issuer of private activity bonds and over the area in which any facility financed with the proceeds of private activity bonds is located must approve the issuance of the bonds;

WHEREAS, the Authority issues its bonds on behalf of the City of Alexandria, Virginia ("City"); the Facility is located in the City and the City Council of the City (the "Council") constitutes the highest elected governmental unit of the City;

WHEREAS, the Authority has recommended that the Council approve the issuance of the Bonds; and

WHEREAS, a copy of the Authority's resolution approving the issuance of the Bonds, subject to the terms to be agreed upon, a certificate of the public hearing and a Fiscal Impact Statement have been filed with the City.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF ALEXANDRIA, VIRGINIA:

- 1. The Council approves the issuance of the Bonds by the Authority for the benefit of ASA, as required by Section 147(f) of the Code and Section 15.2-4906 of the Code of Virginia of 1950, as amended ("Virginia Code"), to permit the Authority to assist in the financing and refinancing of the Project.
- 2. The approval of the issuance of the Bonds does not constitute an endorsement to a prospective purchaser of the Bonds of the creditworthiness of the Facility or ASA, and, as required by Section 15.2 4909 of the Virginia Code, the Bonds shall provide that neither the City nor the Authority shall be obligated to pay the Bonds or the interest thereon or other costs incident thereto except from the revenues and moneys

pledged therefore, and neither the faith and credit nor the taxing power of the Commonwealth of Virginia nor any political subdivision thereof, including the City and the Authority, shall be pledged thereto.

This resolution shall take effect immediately upon its adoption.

Adopted April 26, 2005.		
Mayor		
City of Alexandria, Virginia		
ATTEST:		
C'. Cl. I		
City Clerk		

At a regular meeting of the City Council of the City of Alexandria, Virginia ("City Council"), held on the 26th day of April, 2005 the following members of the City Council were recorded as present:

PRESENT:	
On motion by	, seconded by
	_, the attached Resolution was adopted by a majority of the
members of the City Counci	il, the votes being recorded as follows:

MEMBER

<u>VOTE</u>

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April 12, 2005

City Council of the City of Alexandria, Virginia P.O. Box 178 301 King Street Alexandria, Virginia 22314

Industrial Development Authority of the City of Alexandria Proposed Financing for American Statistical Association

The American Statistical Association ("Borrower"), an organization described in Section 501(c)(3) of the Internal Revenue Code of 1986, as amended ("Code"), has requested that the Industrial Development Authority of the City of Alexandria, Virginia ("Authority") recommend approval to the City Council of the City of Alexandria ("City Council") of the issuance of the Authority's revenue bonds ("Bonds") in an amount not to exceed \$6,920,000 to assist the Borrower in financing: (i) the costs of acquiring, renovating and equipping the Borrower's approximately 27,000 square foot, five story national headquarters building located at 732 N. Washington Street and three separate lots for parking with the addresses of 710 N. Madison Street, 806 N. Columbus Street and 815 N. Columbus Street in Alexandria, Virginia; (ii) the costs of funding a debt service reserve fund, working capital, capitalized interest; and (iii) other costs associated with the foregoing, including credit enhancement fees, other eligible expenditures, and the costs of issuance of the revenue bonds (collectively, the "Project").

As set forth in the resolution of the Authority attached hereto, the Authority has agreed to issue its Bonds as requested. The Authority has conducted a public hearing on the proposed Project and has recommended that the City Council approve the issuance of the Bonds as required by Section 147(f) of the Code and Section 15.2-4906 of the Code of Virginia of 1950, as amended.

Also attached hereto is: (1) a certificate evidencing the conduct of the public hearing and the action taken by the Authority, (2) the Fiscal Impact Statement required pursuant to Virginia Code Section 15.2-4907, and (3) the form of resolution suggested by counsel to evidence to evidence the approval of the City Council.

Secretary, Industrial Development Authority of the

City of Alexandria

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CERTIFICATE

The undersigned Secretary of the Industrial Development Authority of the City of Alexandria ("Authority") certifies as follows:

- A meeting of the Authority was duly called and held on April 12, 2005 at 5:00 p.m. at the offices of Alexandria Economic Development Partnership, Inc. at 1729 King Street, Suite 410, Alexandria, Virginia, pursuant to proper notice given to each Director of the Authority before such meeting. The meeting was open to the public. The time of the meeting and the place at which the meeting was held provided a reasonable opportunity for persons of differing views to appear and be heard.
- The Vice Chairman announced the commencement of a public hearing on the request of American Statistical Association and certain affiliated entities, and that a notice of the hearing was published once a week for two successive weeks in a newspaper having general circulation in the City of Alexandria, Virginia (the "Notice"), with the second publication appearing not less than seven days nor more than twenty-one days prior to the hearing date. A copy of the Notice is attached as Exhibit A and has been filed with the minutes of the Authority.
 - A summary of the statements made at the public hearing is attached as Exhibit B. 3.
- Attached as Exhibit C is a true, correct and complete copy of a resolution (the "Resolution") adopted at such meeting of the Authority by a majority of the Directors present at such meeting. The Resolution constitutes all formal action taken by the Authority at such meeting relating to matters referred to in the Resolution. The Resolution has not been repealed, revoked, rescinded or amended and is in full force and effect on this date.

WITNESS my hand and the seal of the Authority, this 12th day of April, 2005.

Secretary, Industrial Development Authority of the

City of Alexandria

[SEAL]

Exhibits:

A - Copy of Certified Notice

B - Summary of Statements

C - Resolution



PROOF OF PUBLICATION

I, Herbert W. Moloney, Publisher of the Northern Virginia Examiner, (Virginia Edition) a newspaper in the area of Northern Virginia, published in the English language and having a bona fide list of paid subscribers located in the Northern Virginia area, and entered in a newspaper of record according to the Laws and Regulations of the United State of America for 52 successive weeks or more prior to the issue of 03/29/05, certify that the notice of PROPOSED REVENUE BOND for

MCGUIRE WOODS, LLP attached hereto has been published on 03/29/2005, 04/05/2005.

Herbert W. Moloney

Sworn to and subscribed before me this 5th day of April, 2005.

My Commission expires

My Commission Expires September 30, 2007

Ad number: 17505456 End date: 04/05/2005 03/29/2005, 04/05/2005 MCGUIRE WOODS, LLP LINDA S. HAYES

NOTICE OF PUBLIC HEARING ON PROPOSED REVENUE BOND FINANCING BY INDUSTRIAL DEVELOPMENT AUTHORITY OF THE CITY OF ALEXANDRIA

AUTHORITY OF THE CITY OF ALEXANDRIA

Notice is hereby given that the Industrial Development Authority of the City of Alexandria (the "Authority"), whose address is c/o The Alexandria Economic Development Partnership Inc., 1729 King Street, Suite 410, Alexandria, Virginia, will hold a public hearing on the plan of financing application of the American Statistical Association (the "Bortower"), a 501(c)(3) organization, whose address is 1429 Duke Street, Alexandria, Virginia, 22314. The Borrower has requested the Authority to issue up to \$6,920,000 of its revenue bonds to assist the Borrower in financing (i) the costs of acquiring, renovating and equipping the Borrower's approximately 27,006 square foot, five story national head-quarters building located at 732 N, Washington Street and three separate lots for parking with the addresses of 710 N. Madison Street. 806 N. Columbus Street and 815 N. Columbus Street and 815 N. Columbus of funding capitalized Interest; and (iii) other costs associated with the foregoing, including credit enhancement fees, other eligible expenditures, and the costs of issuance of the revenue bonds.

The issuance of revenue bonds as requested by the Borrower will not constitute a debt or pletige of the faith and credit of the Commonwealth of Virginia or the City of Alexandria, Virginia, and neither the faith and credit nor the taxing power of the Commonwealth of Virginia or any political subdivision thereof, including the City of Alexandria, Virginia, will be pledged to the payment of such bonds. The bonds will be limited obligations of the Authority payable solely from the funds pledged therefore.

The public hearing, which may be continued or adjourned, will be held at 5:00 o'clock p.m. on April 12, 2005, before the Authority, at the offices of the Alexandria Economic Development Partnership, Inc., at 1729 King Street, Suite 410, Alexandria: Virginia. Any person interested in the issuance of the bonds or the location or nature of the proposed project may appear at the hearing and present his or her views.

Industrial Development Authority of the City of Alexandria

March 29, & Arpil, 5, 2005 NVA7505456hc

County/City of Commonwealth/State of Wiraging I certify this to be a complete, full, true and exact reproduction of the original document Cortified this 12 May of Goz

My commission expires: My Commission Expired Capternion 30, 2007

EXHIBIT B TO CERTIFICATE

Summary of Statements

Representatives of American Statistical Association and certain affiliated entities appeared before the Authority to explain the proposed plan of financing. No one appeared in opposition to the proposed bond issue.

FISCAL IMPACT STATEMENT FOR PROPOSED INDUSTRIAL REVENUE BOND FINANCING

Date: April 12, 2005

To the City Council of the City of Alexandria, Virginia

Name of Applicant: American Statistical Association Facility: 732 N. Washington Street

1. Maximum amount of financing sought \$7,000,000

2. Estimated taxable value of the facility's real property to be constructed in the municipality \$8,500,000

3. Estimated real property tax per year using present tax rates \$84,000/year

4. Estimated personal property tax per year using present tax rates \$15,000

5. Estimated merchants' capital tax per year using present tax rates \$N/A

6. (a) Estimated dollar value per year of goods that will be

purchased from Virginia companies within the locality \$27,000

(b) Estimated dollar value per year of goods that will be

purchased from non-Virginia companies within the locality \$110,000 (c) Estimated dollar value per year of services that will be

purchased from Virginia companies within the locality \$1,210,000

(d) Estimated dollar value per year of services that will be purchased from non-Virginia companies within the locality \$3,600,000

7. Estimated number of regular employees on year round basis 40

8. Average annual salary per employee

Chairman, Industrial Development Authority of the City of Alexandria

If one or more of the above questions do not apply to the facility indicate by writing N/A (not applicable) on the appropriate line.

RESOLUTION OF THE INDUSTRIAL DEVELOPMENT AUTHORITY OF THE CITY OF ALEXANDRIA AUTHORIZING THE ISSUANCE OF UP TO \$6,920,000 OF ITS REVENUE BONDS FOR THE PURPOSE OF FINANCING CERTAIN COSTS RELATED TO A FACILITY LOCATED IN ALEXANDRIA, VIRGINIA

WHEREAS, the Industrial Development Authority of the City of Alexandria, a political subdivision of the Commonwealth of Virginia (the "Authority"), is empowered by the Industrial Development and Revenue Bond Act, Chapter 49, Title 15.2, Code of Virginia of 1950, as amended ("Act"), to issue its revenue bonds for the purpose of financing and refinancing facilities for use by an organization (other than an organization organized and operated exclusively for religious purposes) which is described in Section 501(c)(3) of the Internal Revenue Code of 1986, as amended (the "Code"), and which is exempt from Federal income taxation pursuant to Section 501(a) of the Code;

WHEREAS, the Authority has received a request from the American Statistical Association (the "Borrower"), requesting that the Authority issue its revenue bonds to assist the Borrower in financing (i) the costs of acquiring, renovating and equipping the Borrower's national headquarters building located at 732 N. Washington Street and three separate lots for parking with the addresses of 710 N. Madison Street, 806 N. Columbus Street and 815 N. Columbus Street in Alexandria, Virginia (the "Facility"); (ii) the costs of funding a debt service reserve fund, working capital, capitalized interest; and (iii) other costs associated with the foregoing, including credit enhancement fees, other eligible expenditures, and the costs of issuance of the revenue bonds (collectively, the "Project");

WHEREAS, such assistance will benefit the inhabitants of the City of Alexandria, Virginia and the Commonwealth of Virginia;

WHEREAS, preliminary plans for the financing and refinancing of the Project have been described to the Authority and a public hearing has been held as required by Section 147(f) of the Code and Section 15.2-4906 of the Act; and

WHEREAS, the Borrower has represented that the estimated cost of the financing and refinancing of the Project and all expenses of issue will require an issue of revenue bonds in the aggregate principal amount not to exceed \$6,920,000.

NOW, THEREFORE, BE IT RESOLVED BY THE INDUSTRIAL DEVELOPMENT AUTHORITY OF THE CITY OF ALEXANDRIA:

- 1. It is hereby found and determined that assisting the Borrower in financing the Project will be in the public interest and will promote the commerce, safety, health, welfare, convenience or prosperity of the Commonwealth of Virginia, the City of Alexandria, Virginia and their citizens.
- 2. To induce the Borrower to maintain the location of the Facility in the Commonwealth of Virginia, and particularly in the City of Alexandria, Virginia, the Authority

hereby agrees to assist the Borrower in financing the Project by undertaking the issuance of its revenue bonds in an amount not to exceed \$6,920,000 upon terms and conditions mutually agreeable to the Authority and the Borrower. The bonds will be issued pursuant to documents satisfactory to the Authority. The bonds may be issued in one or more series at one time or from time to time. The bonds will be limited obligations of the Authority payable solely from the funds pledged therefor, will not constitute a debt or pledge of the faith and credit of the Commonwealth of Virginia or the City of Alexandria, Virginia, and neither the faith and credit nor the taxing power of the Commonwealth of Virginia or any political subdivision thereof, including the City of Alexandria, Virginia, will be pledged to the payment of such bonds.

- 3. It having been represented to the Authority that it is necessary to proceed immediately with the financing of the Project, the Authority agrees that the Borrower may take such steps as it may deem appropriate in connection with the financing of the Project, provided, however, that nothing in this resolution shall be deemed to authorize the Borrower to obligate the Authority without its consent in each instance to the payment of any moneys or the performance of any acts in connection with the Project. The Authority agrees that the Borrower may be reimbursed from the proceeds of the bonds for all expenditures and costs so incurred by it, provided such expenditures and costs are properly reimbursable under the Act and applicable federal laws.
- **4.** At the request of the Borrower, the Authority approves McGuireWoods LLP, McLean, Virginia, as Bond Counsel in connection with the issuance of the bonds.
- 5. All costs and expenses in connection with the financing of the Project, including the Authority's administrative fee and the fees and expenses of Bond Counsel and Authority Counsel, shall be paid by the Borrower or, to the extent permitted by applicable law, from the proceeds of the bonds. If for any reason such bonds are not issued, it is understood that all such expenses shall be paid by the Borrower and that the Authority shall have no responsibility therefore.
- 6. In adopting this resolution the Authority intends to take "official action" toward the issuance of the bonds and to evidence its "official intent" to reimburse from the proceeds of the bonds any expenditures paid by the Borrower to finance and/or refinance the Project before the issuance of the bonds, all within the meaning of regulations issued by the Internal Revenue Service pursuant to Sections 103 and 141 through 150 and related sections of the Code.
- 7. The Authority recommends that the City Council of the City of Alexandria, Virginia (the "Council"), approve the issuance of the bonds within sixty days of the date of the adoption of this Resolution, the Authority hereby directs the Secretary of the Authority to submit to the Council this Resolution, the Borrower's fiscal impact statement, and a summary of the public hearing held by the Authority prior to the adoption of this Resolution.
- 8. All of the acts of the Authority that are in conformity with the purposes and intent of this Resolution and in furtherance of the issuance and sale of the bonds and the undertaking of the financing and refinancing of the Project are hereby ratified, approved and confirmed.

9. This resolution shall take effect immediately upon its adoption.

ADOPTED: April 12, 2005

CERTIFICATE

The undersigned Secretary of the Industrial Development Authority of the City of Alexandria ("Authority") certifies that the foregoing is a true, correct and complete copy of a resolution adopted by a majority of the Directors of the Authority present and voting at a meeting duly called and held on April 12, 2005, in accordance with law, and that such resolution has not been repealed, revoked, rescinded or amended but is in full force and effect on this date.

WITNESS the following signature and seal of the Authority, this 12th day of April, 2005.

Secretary of the Industrial

Development Authority of the City

of Alexandria

[SEAL]

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